

SUMMARY OF PROPOSAL FOR CONTINUING FUNDING FOR SPECIALIZED TRAFFICKING VICTIM SERVICES

Continuing Funding for Comprehensive Services for Trafficking Victims

Human trafficking is a form of modern day slavery in which victims are deceived and coerced into providing forced labor or sexual services for the benefit of their traffickers. Within the United States, human trafficking has had a particularly dramatic impact on the state of California. Thousands of women, men, and children, representing both U.S. citizens and foreign nationals, are victimized by traffickers every year in California.

An ongoing, stable funding source is essential to develop a network of organizations throughout California with capacity to provide trafficking survivors with specialized, evidence-based services. We therefore request that California lawmakers establish a Continuing Budget Request for specialized trafficking victim services in the State's General Fund in the amount of \$12.5 million annually. By establishing a continuing source of funding for comprehensive human trafficking service provisions and human trafficking technical assistance, Governor Gavin Newsom will cement a powerful legacy of combatting human trafficking in California.

Continuing funding would greatly expand the type and number of organizations able to provide long-term services to victims of human trafficking. Without establishing the continuing budget request, all 21 programs funded by the California Office of Emergency Services ("Cal OES") will be defunded in 2020.

Impact of the Cal OES Program

During the first two and a half years of the Cal OES Program, running from April I, 2016 to September 30, 2018, a total of 7,523 victims of human trafficking have been served. Together, these programs provided a total of 223,847 comprehensive services to victims of human trafficking, including, but not limited to, crisis counseling, case management, shelter services, and legal assistance. Of those individuals served, 860 had disabilities, 6,577 were female, 2,018 were minors (ages 0-17), and 2,981 were transitional aged youth (ages 18-24).

Explanation of Benefits

Program Services

a. Case Management Resources

A survey of specialized service providers to human trafficking victims demonstrated that the case load of a human trafficking caseworker in California is anywhere between 10 and 30 victims. An average salary plus overhead costs for a specialized case manager is \$61,184 annually. Since serving trafficking victims often requires emergency response and 24 hour services, programs should have a minimum of two full-time human trafficking case managers funded to ensure around the clock coverage, as well as victim and staff safety.

b. Legal Resources

Case management programs need the support of a full-time attorney, given the complex legal needs of trafficking survivors. A specialized attorney with overhead costs about \$81,364 annually. With this funding, programs could either contract with existing legal services programs for a full-time staff attorney to support their clients or hire an attorney to support legal services in-house. Since attorney caseloads are traditionally higher than case management services, only one attorney is needed per every two case managers.

c. Shelter Resources

It costs approximately \$24 a day, or \$8,732 annually, to secure a specialized shelter bed for an adult victim of human trafficking. Ensuring shelter for the victims identified and served under this program will require 600 shelter beds. The average length of stay at a shelter is 6 to 18 months. This dedicated funding will create a significant new number of shelter beds dedicated to trafficking survivors annually, which will be a first for California.

Training and Technical Consultation Resources

Developing a statewide curriculum on effective identification of human trafficking victims and service provision for this unique population will require \$440,000 annually. This number is based on past costs associated with training law enforcement agencies on minor sex trafficking. Additionally, to provide ongoing support to the newly funded trafficking programs and other programs identifying trafficking victims across California, \$1 million is requested for ongoing technical consultation.

Cost Analysis

Program Services

| Need | Cost* | Survivors Served |
|-------------------|--|------------------|
| Case Manager | \$61,184.00 annually, including overhead | 20* |
| Case Manager | \$61,184.00 annually, including overhead | 20* |
| Staff Attorney | \$81,364.00 annually, including overhead | 40 |
| Shelter bed | \$8,731.70 x 40 = \$349,268 annually | 40 |
| Total per program | \$553,000 | 40 |

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*Estimates provided from survey of 17 direct service providers for victims of human trafficking, serving Los Angeles County, San Diego County, Riverside County, Fresno County, Ventura County, Orange County, Kern County, San Bernardino County, South Bay, San Francisco Bay Area, and the Sacramento Region.

In order for these programs to be accessible to all survivors, programs across the state must be funded:

| Approximate total cost for 20 | \$11.06 Million | 600 trafficking survivors served |
|-------------------------------|-----------------|----------------------------------|
| programs | | |

Training and Technical Consultation

| Need | Cost* | Outcome |
|---|----------------|---|
| Ongoing training for service providers, first responders, and law enforcement | \$440,000 | Thousands of human trafficking cases prevented |
| Centralized, statewide technical consultation and resource provision | \$1 million | Hundreds of human trafficking cases identified earlier and existing programs can more effectively serve survivors |
| Total | \$1.44 million | |

Conclusion

In recent years, the California State Legislature has taken important first steps in improving access to comprehensive services by approving one-time funding requests. These one-time funding allocations have greatly impacted and benefitted the victims of modern day slavery and the people of California. However, a continuing budget request of \$12.5 million is essential in ensuring the continued funding of these necessary service providers. By approving this continuing budget request, Governor Gavin Newsom will cement a powerful legacy of championing the needs of human trafficking victims.

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COALITION TO ABOLISH SLAVERY AND TRAFFICKING

Systemic change is at the core of CAST's mission. Taking a survivor-centered approach to ending modern slavery, CAST has a proven track record of working directly with survivors of human trafficking which builds an important bridge between practice and policy to inform effective policy initiatives. By developing broad-based partnerships, CAST effectively advocates for policies that work to end human trafficking and help survivors rebuild their lives.

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As the Cal OES grant program is currently structured, 10-11 programs are funded annually, for two year periods. If continuing funding is allocated, a total of 20-22 programs will be funded across different grant periods.